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CONGRESSIONAL RECORD—HOUSE

118

nuclear, chemical and biological weapons.

In summary, H.R. 4503 contains serious and unacceptable flaws that would hamper our efforts to prevent the proliferation of weapons of mass destruction and to ease restrictions imposed by the United States on the legitimate sale of dual-use goods. These widespread problems have significant implications on the national security.

I am withholding my approval of H.R. 4503. Therefore, I am withholding my approval of H.R. 4503, which presents to me for approval. Upon its presentation to me, I plan to discuss the bill with the Congress, upon its return, to enact an appropriate extension of the Export Administration Act.

GEORGE BUSH.


H.R. 3134—MEMORANDUM OF DISAPPROVAL.

In the closing days of the 101st Congress, two bills were passed providing for somewhat different benefits for the surviving spouses of assassinated Federal judges. These bills have suffered profound and tragic losses, and I am pleased that the Congress has passed legislation allowing these individuals to receive additional benefits.

One bill—H.R. 3136, the "Judicial Improvements Act," has not yet been presented to me for approval. Upon its presentation to me, I plan to discuss the bill with the Congress, upon its return, to enact an appropriate extension of the Export Administration Act.

GEORGE BUSH.


S. 2304—MEMORANDUM OF DISAPPROVAL.

I have withheld my signature from S. 2304, the proposed "Intelligence Authorization Act, Fiscal Year 1990," thereby preventing it from becoming law. Therefore, I am withholding my approval of H.R. 3134, a bill which would have provided somewhat different benefits for Mrs. Joan B. Daronco. This action, in conjunction with my planned approval of H.R. 3136, will ensure that Mrs. Daronco and all such surviving spouses receive their benefits in an equitable manner.

GEORGE BUSH.


S. 321—MEMORANDUM OF DISAPPROVAL.

I am withholding my approval of S. 321, the "Indian Preference Act of 1990." S. 321 would provide preferences to qualifying Indian enterprises in the award of Federal grants or contracts. The bill would impose new, expensive, and often duplicative program responsibilities on the Secretary of the Interior that would be difficult to implement. It would also likely result in Federal agencies assuming new, unfunded liabilities related to Indian preference enterprises.

My Administration strongly supports the goals of S. 321 and is committed to helping alleviate the widespread unemployment and underemployment on Indian reservations. Moreover, the Administration supports efforts to prevent companies from misusing Federal Indian preference programs. Accordingly, amendments are needed to the "Buy Indian Act" to increase Indian economic self-sufficiency and employment opportunities and to prevent utilization of preference programs by non-qualifying entities.

However, S. 321 is seriously flawed and would create more problems than it would solve.

I am withholding my approval of S. 321 to allow an appropriate review of the issues by the Senate. The House passed S. 2304 in the final days of the 101st Congress without sufficient consideration of these complex issues.

In the meantime, I am directing the Secretary of the Interior to take the necessary steps to address the contracting problems identified in the 1988 report of the Special Committee on Investigations of the Senate Select Committee on Indian Affairs. In particular, I am directing the Secretary to issue specific procedures to govern Bureau of Indian Affairs field contracting officers in conducting pre-award reviews of grants and contracts. I am also directing the Secretary to develop and submit proposed regulations to implement the "Buy Indian Act" for Executive review within 90 days.

GEORGE BUSH.


S. 321—MEMORANDUM OF DISAPPROVAL.

I am withholding my approval of S. 321, which presents to me for approval. Upon its presentation to me, I plan to discuss the bill with the Congress, upon its return, to enact an appropriate extension of the Export Administration Act.